# Human Welfare and Community Action Commission



SPECIAL MEETING AGENDA Wednesday, January 19, 2022 6:30 PM

# PUBLIC ADVISORY: THIS MEETING WILL BE CONDUCTED EXCLUSIVELY THROUGH VIDEOCONFERENCE AND TELECONFERENCE

Pursuant to Section 3 of Executive Order N-29-20, issued by Governor Newsom on March 17, 2020, this meeting of the Housing Advisory Commission will be conducted exclusively through teleconference and Zoom videoconference. Please be advised that pursuant to the Executive Order, and to ensure the health and safety of the public by limiting human contact that could spread the COVID-19 virus, there will not be a physical meeting location available.

# To access the meeting remotely using the internet: Join from a PC, Mac, iPad, iPhone, or Android device: Use URL –<u>https://zoom.us/j/4863098496</u>

If you do not wish for your name to appear on the screen, then use the drop down menu and click on "rename" to rename yourself to be anonymous. To request to speak, use the "raise hand" icon on the screen. **To join by phone: Dial 1-669-900-6833 and Enter Meeting ID: 486 309 8496.** If you wish to comment during the public comment portion of the agenda, press \*9 and wait to be recognized by the Chair.

# **Preliminary Matters**

- 1. Roll Call
- 2. Agenda Approval
- 3. Public Comment

# Update/Action Items

# The Commission may take action related to any subject listed on the agenda, except where noted.

# Berkeley Community Action Agency Board Business

- 4. Approve minutes from the 11/17/2021 Regular Meeting (Attachment A) All
- 5. Adopt 2022 Commission Meeting Calendar (Attachment B) All
- 6. Election of Chair and Vice Chair All
- 7. Community Service Block Grant Amendment Staff
- 8. <u>Review City of Berkeley funded agency Program and Financial reports</u> (Attachment C) — Staff
  - a. <u>Bay Area Outreach & Recreation Program (BORP) program and financial</u> reports

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# **Open Items**

- 9. <u>Recommendation: Vacant Properties</u>
- 10. Communication: Alta Bates Update

# Other Discussion Items

- 11. <u>Discussion and possible action on communication to Council regarding Easy</u> <u>Does It site review – Commissioner Behm-Steinberg</u>
- 12. <u>Discuss current state of homelessness in Berkeley (Attachment D) –</u> <u>Commissioner Omodele</u>
- 13. Discuss Berkeley air quality Commissioner Bookstein
- 14. <u>Discuss potential infrastructure and affordable housing bonds/taxes discussed by</u> <u>Council (Attachment E)</u>
- 15. <u>Review latest City Council meeting agenda</u>
- 16. Announcements
- 17. Future Agenda Items

# **Adjournment**

# **Attachments**

- A. Draft Minutes of the 11/19/2021 Meeting
- B. 2022 Commission Meeting Calendar
- C. Program and financial reports from BORP
- D. Path to End Homelessness Report, 9/25/2018
- E. "Berkeley eyeing a big ballot measure in 2022 for streets, affordable housing", Berkeleyside

Review City Council Meeting Agenda at City Clerk Dept. or <u>http://www.cityofberkeley.info/citycouncil</u>

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This meeting is being held in a wheelchair accessible location. To request a disability-related accommodation(s) to participate in the meeting, including auxiliary aids or services, please contact the Disability Services specialist at 981-6418 (V) or 981-6347 (TDD) at least three business days before the meeting date. Please refrain from wearing scented products to this meeting.

Secretary: Mary-Claire Katz Health, Housing & Community Services Department 510-981-5414 mkatz@CityofBerkeley.info

Mailing Address: Human Welfare and Community Action Commission Mary-Claire Katz, Secretary 2180 Milvia Street, 2<sup>nd</sup> Floor Berkeley, CA 94704



DRAFT MINUTES Wednesday, November 17, 2021 6:30 PM

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# Preliminary Matters

1. Roll Call

Present: Behm-Steinberg, Bookstein, Dunner, Omodele, Sood, Sim, Lippman Absent: Pelley Quorum: 5 (Attended: 7) Staff Present: Mary-Claire Katz Public Present: None.

- Agenda Approval No changes proposed for agenda.
- 3. Public Comment None.

# Update/Action Items

The Commission may take action related to any subject listed on the agenda, except where noted.

# Berkeley Community Action Agency Board Business

 <u>Approve minutes from the 10/20/2021 Regular Meeting (Attachment A) – All</u> Action: M/S/C (Sood/Dunner) to approve the 10/20/21 minutes with edits.
 Vote: Ayes – Behm-Steinberg, Bookstein, Dunner, Lippman, Omodele, Sood, Sim; Noes – None; Abstain – None; Absent – Pelley.

- <u>Discuss Nomination of 2022 Chair and Vice Chair All</u> Staff announces the upcoming election for chair and vice chair in January 2022.
- 6. <u>Review City of Berkeley funded agency Program and Financial reports</u> (Attachment B) — Staff
  - a. <u>Family Violence Law Center program and financial reports</u> Commissioners discuss the program and financial reports for Family Violence Law Center.

## **Open Items**

- <u>Recommendation: Vacant Properties</u>
   Action: M/S/C (Sood/Bookstein) for Sood to draft a communication to Council for an update on this topic.
   Vote: Ayes Behm-Steinberg, Bookstein, Dunner, Lippman, Omodele, Sood, Sim; Noes None; Abstain None; Absent Pelley.
- 8. <u>Recommendation: Tax Transparency</u> Commissioners remove from agenda.
- <u>Communication: Alta Bates Update</u>
   Action: M/S/C (Sood/Behm-Steinberg) for Omodele to draft a communication to Council for an update on this topic.

   Vote: Ayes Behm-Steinberg, Bookstein, Dunner, Lippman, Omodele, Sood, Sim; Noes None; Abstain None; Absent Pelley.

## Other Discussion Items

- Discussion and possible action regarding how community agency complaints and concerns are addressed – Commissioners Behm-Steinberg and Sood Commissioners discuss how the City responds to complaints about City-funded services.
- Discussion and possible action regarding communication with Council on the status of the Pathways facility consultant's report – Commissioner Behm-Steinberg (Attachment C)
   Action: M/S/C (Lippman/Bookstein) to table this item and request the HWCAC secretary to set up a site visit to Pathways, and for secretary to obtain an update on the status of the February 2020 Pathways facility consultant report.
   Vote: Ayes – Behm-Steinberg, Bookstein, Dunner, Lippman, Omodele, Sood, Sim; Noes – None; Abstain – None; Absent – Pelley.

- 12. <u>Discussion and possible action on communication to Council regarding Easy</u> <u>Does It site review – Commissioner Behm-Steinberg</u> Continued to next meeting.
- Discuss current state of homelessness in Berkeley Commissioner Omodele Omodele requests commissioners review the report submitted to Council on 9/25/2018 by Omodele and Bookstein titled "Path to End Homelessness".
- 14. <u>Discuss Berkeley air quality Commissioner Bookstein</u> Bookstein discusses concerns about pollution in the Berkeley.

Action: M/S/C (Omodele/Sood) to extend the meeting to 8:35PM. Vote: Ayes – Behm-Steinberg, Bookstein, Dunner, Lippman, Omodele, Sood, Sim; Noes – None; Abstain – None; Absent – Pelley.

- 15. <u>Review latest City Council meeting agenda</u> Commissioners discuss redistricting.
- 16.<u>Announcements</u> None.
- 17. <u>Future Agenda Items</u> Discuss causes of poverty as drafted by Sood.

# Adjournment

Action: M/S/C (Sood/Omodele) to adjourn at 8:35PM. Vote: Ayes – Behm-Steinberg, Bookstein, Dunner, Lippman, Omodele, Sood, Sim; Noes – None; Abstain – None; Absent – Pelley.

# **Attachments**

- A. Draft Minutes of the 10/20/2021 Meeting
- B. Program and financial reports from Family Violence Law Center
- C. <u>Pathways Report Update</u>

Review City Council Meeting Agenda at City Clerk Dept. or <u>http://www.cityofberkeley.info/citycouncil</u>

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Draft Minutes – HWCAC November 17, 2021 Page 4 of 4

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Secretary: Mary-Claire Katz Health, Housing & Community Services Department 510-981-5414 <u>mkatz@CityofBerkeley.info</u> Mailing Address: Human Welfare and Community Action Commission Mary-Claire Katz, Secretary 2180 Milvia Street, 2<sup>∞</sup> Floor Berkeley, CA 94704

# 2022 Commission Meeting Dates Name of Commission: <u>Human Welfare & Community Action</u>

Commission Secretary: Mary-Claire Katz

Meeting Location: Zoom Meetings

Month	Meeting Day and Date	Time	
January 2022	Wednesday January 19		
	¥		
February 2022	Wednesday February 16	6:30 PM	
March 2022	Wednesday March 16	6:30 PM	
April 2022	Wednesday April 27	6:30 PM	
May 2022	Wednesday May 18	6:30 PM	
June 2022	Wednesday June 15	6:30pm	

# **2022 Meeting Dates**

Month	Meeting Day and Date	Time	
July 2022	Wednesday July 20	6:30pm	
August 2022	No Meeting		
September 2022	Wednesday September 21	6:30 PM	
October 2022	Wednesday October 19	6:30pm	
November 2022	Wednesday November 16	6:30 PM	
December 2022	No meeting		

Contract No: 31900227





City of Berkeley Housing & Community Services Department 2180 Milvia Street Berkeley, CA 94704 Contact: Rhianna Babka, RBabka@cityofberkeley.info 510.981.5410

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# **Program: Recreational Services for Disabled**

Agency: Bay Area Outreach & Recreation Program (BORP)

# **City of Berkeley** Community Agency CLIENT CHARACTERISTICS REPORT

This Report Due: Jul 31, 2021

Agency:	Bay Area Outreach & Recreation Program (BORP)	Period of:	2nd Half 2021
Program:	Recreational Services for Disabled	Prepared By:	Julie Yates
Phone:	510-225-7031	E-mail:	jay@borp.org, rick@borp.org

#### 1. CLIENT SUMMARY - 2nd Half

1. CLIENT SUMMARY - 2nd Half	2nd Half	YTD
A. Total New Clients Served by the Program (Berkeley and Non-Berkeley)	181	613
B. Total New Berkeley Clients Served for Whom You Were Able to Gather Statistics on Age, Race/Ethnicity, and Income:	23	74
C. Total New Berkeley Clients Served for Whom You Were NOT Able to Gather Statistics on Age, Race/Ethnicity, and Income:	8	10
D. Total New Berkeley Clients Served:	31	84

#### 2. DEMOGRAPHIC DATA

RACE - Unduplicated Count	Previous	Periods	Repor	t Period	Year-To-Date		
Single Race Categories	Non-Hispanic	Hispanic Ethnicity	Non-Hispanic	Hispanic Ethnicity <u>?</u>	Non-Hispanic	Hispanic Ethnicity	
American Indian/Alaskan Native <u>?</u>	0	0	0	0	0	0	
Asian <u>?</u>	4	0	0	0	4	0	
Black/African American <u>?</u>	5	0	1	0	6	0	
Native Hawaiian/Pacific Islander <u>?</u>	0	0	0	0	0	0	
White <u>?</u>	38	2	19	0	57	2	
Combined Race Categories							
American Indian/Alaskan Native & White	1	0	0	0	1	0	
Asian & White	0	0	0	0	0	0	
Black/African American & White	0	0	0	0	0	0	
American Indian/Alaskan Native & Black/African American	0	0	0	0	0	0	
Other Combined Race Categories	1	0	2	1	3	1	
TOTALS	49	2	22	1	71	3	
TOTAL SERVED	<b>/ED</b> 51			23	74		

#### **3. INCOME LEVEL**

Income Level - Unduplicated Count	Previous Periods	This Period	YTD
Poverty	8	2	10
Poverty to 30% of AMI (Ex. Low)	2	3	5
31-50% of AMI (Low)	30	12	42
51-80% of AMI (Moderate)	5	3	8
Above 80% of AMI	6	3	9
TOTALS	51	23	74

View AMI Table

#### 4. AGE

-I.AOE			
Age - Unduplicated Count	Previous Periods	This Period	YTD
0-5	0	0	0
6-11	2	2 0	2
12-17	0	) 1	1
18-24	1	0	1
25-44	11	5	16
45-54	3	3	6
55-61	16	3	19
62 and Over	18	11	29
Unknown	0	0	0
TO	TALS 51	23	74

#### **5. OTHER CHARACTERISTICS**

0	ther Characteristics -	Unduplicated Count	Previo	us Periods	This Peric	bd	YTD
1			1				

#### 1/10/22, 2:08 PM

Female	19	10	29
Male	32	13	45
Other	0	0	0
Disabled	51	23	74
Homeless	0	0	0
Chronically Homeless	0	0	0
Female Head of Household	0	0	0

#### **6. SERVICE MEASURES**

	Annua	al Goal	1st Half		1st Half		1st Half		2nd Half			2nd Half Served YTD		2nd Half		2nd Half Served YTD		2nd Half Served YTD		% Se	erved
Service Measures	UOS	New Clients	UOS	New Clients	UOS	# of Existing Clients	New Clients	Total UOS	Total New Clients	UOS	Total Clients										
***** Disability Services *****																					
1 Client Sessions	1,200	100	634	51	526	51	23	1,160	74	97%	74%										
Service Measure Definit	ons: <u>Hide</u>	2																			
Client Sessions Sports and recreation activities are offered as group sessions multiple times per week and sessions range from 1-8 hours in length. Specific days/hours for each activity type is listed under guestion B.9.																					

#### 1st Half Narrative (click to view)

#### 2nd Half Narrative

BORP provided 608 sports and recreation activities for people with disabilities during the report period, including Adaptive Cycling activities, Adventures & Outings virtual trips, virtual Youth Sports activities, online fitness classes and two virtual community events. We served a total of 84 Berkeley participants during the year including 74 individuals with disabilities and 10 family members, providing a total of 1,160 client sessions to Berkeley residents. (Note: We weren't able to collect statistics on the 10 family members.) Overall numbers were lower than anticipated due to in-person program closures because of COVID restrictions and inability to conduct indoor sports activities due to James Kenney gym facility remaining closed. Because of the gym closure, we were not able to conduct indoor sports including power soccer, goalball wheelchair basketball.Instead, we developed a full menu of online fitness classes that has been well received by participants during the pandemic.

You have 5 characters left.

#### 7. OUTCOMES

Outcomes		Annual Goal	1st Half Achieved Outcome	2nd Half Achieved Outcome	Achieved Outcome YTD	% Achieved Outcome of Annual Goal	% Achieved Outcome of Total Served
1	Clients accessed previously inaccessible services	100		74	74	74%	88%
1	Clients demonstrate improved functioning	50		44	44	88%	52%
1	Participants achieved enhanced skills or knowledge	50		42	42	84%	50%

#### 1st Half Narrative (click to view)

BORP will be conducting the program satisfaction survey at the end of the contract year. We will include outcomes and survey results with the 2nd half program report.

#### **2nd Half Narrative**

Overall numbers served were lower than anticipated due to in-person program closures as a result of COVID-19 shelter orders and continued closure of James Kenney Recreation Center. Survey response was also lower because we were not able to do surveys in person, so this affected our outcome totals above. We sent out the survey electronically and for many people with disabilities, electronic surveys can pose a real challenge or may not be accessible. For those who responded to the survey, the results were overwhelmingly positive. We received many wonderful comments from participants about the impact of our programs, with many comments about the tremendous positive impact that BORP's virtual programming and outdoor activities has had on them during the pandemic in particular. Please see the comments below in section 8. Program Satisfaction Survey

You have 141 characters left.

#### 8. PROGRAM SATISFACTION SURVEY

		i	í	r		r			
Question		Strongly Disagree	Disagree	Neutral	Agree	Strongly Agree	Does Not Apply	I Do Not Understand This Question	Total Number of responses
<ol> <li>I am satisfied with the</li> </ol>	This Period	0	0	1	10	34	0	0	45
services I have received from	Prior Periods	0	0	0	0	0	0	0	0
this program.	Total	0	0	1	10	34	0	0	45
	% of Total	0%	0%	2%	22%	76%	0%	0%	100%
2. This program's staff treated	This Period	0	0	1	1	43	0	0	45
me with respect.	Prior Periods	0	0	0	0	0	0	0	HWCAC 1/19

#### City Data Services - Berkeley, CA

	Total	0	0	1	1	43	0	0	45
	% of Total	0%	0%	2%	2%	96%	0%	0%	100%
This program helped me	This Period	0	0	1	11	32	1	0	45
nake progress towards my	Prior Periods	0	0	0	0	0	0	0	0
oals.	Total	0	0	1	11	32	1	0	45
	% of Total	0%	0%	2%	24%	71%	2%	0%	100%
. This program met my	This Period	0	0	2	10	33	0	0	45
eeds.	Prior Periods	0	0	0	0	0	0	0	0
	Total	0	0	2	10	33	0	0	45
	% of Total	0%	0%	4%	22%	73%	0%	0%	100%
		/	Additional C	uestions:					
As a direct result of	This Period	0	0	1	14	30	0	0	45
articipating in the program	Prior Periods								0
y overall health and ellness has improved.	Total	0	0	1	14	30	0	0	45
ainess has improved.	% of Total	0%	0%	2%	31%	67%	0%	0%	100%
As a direct result of	This Period	0	0	2	17	25	1	0	45
rticipating in the program I	Prior Periods								0
ave enhanced skills and/or	Total	0	0	2	17	25	1	0	45
owledge.	% of Total	0%	0%	4%	38%	56%	2%	0%	100%
As a direct result of	This Period	0	0	5	16	23	1	0	45
rticipating in the program I	Prior Periods								0
el more connected to my	Total	0	0	5	16	23	1	0	45
community.	% of Total	0%	0%	11%	36%	51%	2%	0%	100%
As a direct result of	This Period	0	0	3	18	21	3	0	45
articipating in the program I	Prior Periods								0
feel less isolated.	Total	0	0	3	18	21	3	0	45
	% of Total	0%	0%	7%	40%	47%	7%	0%	100%
Additional comments from nsumers completing the rvey	onered by borp. The support of program stall and other participants has been key in my ability to maintain a positive outlook,								

#### Select any additional questions (10 Max)

As a direct result of participating in the program I have what I need to maintain my independence.				
As a direct result of participating in the program my overall health and wellness has improved.				
□ As a direct result of participating in the program I have what I need to remain housed.				
□ As a direct result of participating in this program my housing situation has improved.				
As a direct result of participating in the program I have an increased understanding of community resources and supports.				
As a direct result of participating in the program I have enhanced skills and/or knowledge.				
□ As a direct result of participating in the program I have what I need to achieve my educational goals.				
□ As a direct result of participating in the program I have what I need to reach my employment goals.				
As a direct result of participating in the program I feel more connected to my community.				
As a direct result of participating in the program I feel less isolated.				
As a direct result of participating in the program my legal rights have been protected.				
As a direct result of participating in the program I am better able to take care of my own needs.				
□ As a direct result of participating in this program I feel more financially secure.				
As a direct result of participating in the program,				
I certify that the City of Berkeley has approved this question as written				

Report modified by:

Update Questions

Report Submitted by: Julie Yates Date: 07/29/2021

Accepted by: Mary-Claire Katz Date: 08/05/2021

Modify Report

Reset

Initially submitted: Jul 29, 2021 - 13:43:57

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City of Berkeley Housing & Community Services Department 2180 Milvia Street Berkeley, CA 94704 Contact: Rhianna Babka, <u>RBabka@cityofberkeley.info</u> 510.981.5410

Reload Budget from Contract Budget document

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#### CITY OF BERKELEY COMMUNITY AGENCY STATEMENT OF EXPENSE 07/01/2021 TO 09/30/2021

Note: Any variation from the Approved Budget requires a Budget Modification Form. Click Here to create a Budget Modification Column.

Agency Name:	Bay Area Outreach & Recreation Program (BORP)	Contract #:	31900227
Program Name:	Recreational Services for Disabled	PO #:	22000504

Funding Source : General Fund

Expenditure Category	Staff Name	Approved Budget	Jul-Sep 2021	Oct-Dec 2021	Jan-Mar 2022	Apr-Jun 2022	Total Expenditure	Budget Balance
Administrative Director	Julie Yates	\$6,240.00	\$1,560.00				\$1,560.00	\$4,680.00
Program Coordinator 3	Lori Gray	\$4,800.00	\$1,440.00				\$1,440.00	\$3,360.00
Program Coordinator 4	Leo Siecienski	\$10,800.00	\$2,700.00				\$2,700.00	\$8,100.00
Program Assistant - Cycling	Terri Fredlund	\$3,600.00	\$900.00				\$900.00	\$2,700.00
Taxes/Benefits		\$5,732.00	\$1,426.86				\$1,426.86	\$4,305.14
Office Supplies		\$100.00	\$0.00				\$0.00	\$100.00
Program Expense		\$6,000.00	\$2,722.89				\$2,722.89	\$3,277.11
Rent		\$4,020.00	\$1,005.00				\$1,005.00	\$3,015.00
Communications		\$600.00	\$150.00				\$150.00	\$450.00
Insurance		\$1,700.00	\$1,355.63				\$1,355.63	\$344.37
TOTAL		\$43,592.00	\$13,260.38				\$13,260.38	\$30,331.62

Advances Received \$10,898.00 Underspent/(Overspent) (\$2,362,38)

Explain any staffing changes and/or spending anomalies that do not require a budget modification at this time: N/A

Upload of Resumes for New Staff (required): Go to Document Upload page

- Expenditures reported in this statement are in accordance with our contract agreement and are taken from our books of account which are supported by source documentation.
- All federal and state taxes withheld from employees for this reporting period were remitted to the appropriate government agencies. Furthermore, the employer's share or contributions for Social Security, Medicare, Unemployment and State Disability insurance, and any related government contribution required were remitted as well.

Personnel Expenditures reported in this statement are for staff identified in the executed contract budget and whose resume is on file with the City of Berkeley. If you are requesting funding for new staff that do not have a resume on file, please attach resume to this report.

Prepared By:	Julie Yates	Email: jay@borp.org		Date: 10/10/2021	
Authorized By: Name of Authorized	Julie Yates d Signatory with Signature or	Email: jay@borp.org			
Approved By:		Examined By:	Approved By:		
Mary-Claire Kat Project Manage		CSA Fiscal Unit Date	CSA Fiscal Unit	Date	
Report mod	ified by:	Modify Report			Reset

Initially submitted: Oct 10, 2021 - 14:09:10

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Human Welfare and Community Action Commission

ACTION CALENDAR September 25, 2018

To: Honorable Mayor and Members of the City Council

From: Human Welfare and Community Action Commission

Submitted by: Denah S. Bookstein, Chairperson, Human Welfare and Community Action Commission

Subject: Path to End Homelessness

# RECOMMENDATION

Direct the City Manager to prepare a resolution asking the City of Berkeley to address the immediate needs of our homeless and dislocated citizens in such a robust and urgent manner that the end of homelessness will soon be within sight. Our proposal is two-pronged:

- 1. Critical First Lines: Comprehensive delivery of critical and practical assistance to the current homeless population
- 2. Permanent Housing

# **Critical First Lines:**

Based on current City assessment and identification of homeless congregation, we ask our Council to take the following actions urgently and comprehensively.

A) Select a minimum of three locations. Install a dome or a large tent and deliver the following essential human services simultaneously:

- 1. Medical triage and mental health assistance
- 2. Porta potties, Mobile shower units
- 3. HUB connectors--direct service
- 4. Emergency pallets and space blankets
- 5. Dumpsters, trash receptacles,
- 6. Parking stations for personal belongings
- 7. Classes for rehab, exercise, music and similar creative activities
- 8. Job training and similar opportunities for interacting with volunteers
- B) Citizens' Cafe (Food trucks at the established locations)
- C) Establish a trailer park for RV/vans/buses, and ensure access to utility connection
  - 1. Issue fee permits
  - 2. Porta potties, Mobile shower units; Provide dumpsters, trash receptacles
- D) Develop and nurture shared responsibility for each location

**Permanent Housing for the current homeless population** to be executed in conjunction with the "Critical First Lines" as well as other (existing) programs aimed at preventing recidivism.

Convert all existing temporary shelters to permanent and supportive housing. For a city in dire need of rental units, there are currently too many empty units; units that homeowners are often reluctant to rent. On a district by district level, each Councilmember can seek ways to help potential landlords overcome the underlying causes of the reluctance. To increase supply, the City can also incentivize private citizens to create accessory units, using 'tiny-homes' for example. In addition to the ADU ordinance, provide low or interest free loans to homeowners who commit to renting to qualified low income tenants. This move might produce hundreds of units as well as create much desired inclusionary, not segregated living.

Develop a City-based program to offer subsidies to the landlords who rent to tenants whose vouchers are below reasonable or fair market value.

Require each district to provide a specified number of units to low-income people.

Elicit the participation of neighboring towns for properties or vacant lots to create more units (similar to the Berkeley Way plan).

Expand current relationship with YMCA to produce permanent, supportive housing.

The Ed Roberts Campus, with its highly supportive environment, can provide housing for the homeless or at-risk disabled persons.

Senior Citizens' homes can provide permanent accommodation for the homeless elders.

Retrofit and convert the Veteran Administration building for Veterans and struggling artists.

Compel the University to provide full accommodation for its students by using, among other resources, all safe vacant land on and around the Campus to build dormitories.

Demand units, not 'fees-in-lieu' from Developers.

Develop serious job training programs and other diversions to prevent former homeless people from returning to the street.

Craft a definitive homelessness policy complete with a maxim, and abide by it. The policy is to state clearly the number of supportive housing Berkeley can provide. Once

all units are filled, transients may be accommodated in SRO hotels or the Y for a defined period. Homeward Bound Busing or accommodations in a neighboring tour may be offered.

# **SUMMARY**

We believe that homelessness is solvable. What has led some to believe or argue otherwise is quintessentially due to our failure to view homelessness as a socioeconomic failure that affects us all, albeit in different ways. The solutions we propose recognize this failure.

While we recognize the urgent need to care for our fellow citizens who have fallen on the hard times of homelessness, we must also embrace the principle and reality that nothing short of helping them into housing can end their ordeal. In other words, our solutions must lead firmly to a policy that is aimed at ending the homeless crisis by providing housing. All alternatives are most likely to keep the crisis at the current level, engendering a deliberate or unintentional institutionalization of homelessness.

While cure is good and worth pursuing, prevention is even better. Based on many pronouncements and deed, Mayor Arreguin and the current Council have demonstrated that they are of the mindset that homelessness is solvable and preventable. While the devil may be in the details, we are aware that where there is a will, there is a way. The current attitude and mindset in the City Hall are laudable. But we need to speed up our work of caring for the homeless, and align the work squarely to a goal that has permanent housing at its core and end. To limit our commitment solely to emergency care and temporary shelters is nothing more than superficial compassion and a waste of our resources--financial and human.

Our proposal and recommendations may seem broad and indeed overambitious. But it is also arguable that the homeless crisis has reached today's overwhelming and nearunmanageable proportion because our measures in the past have often proven to be too little and too late; like putting a bandaid on a festering wound. Ideally, the approach to solving this national crisis at its onset should have been akin to the Marshall Plan (also known as the Foreign Assistance Act of 1948 under Harry Truman and the 80th Congress). With this awareness in mind our small city can trailblaze the nation in ending homelessness by using both established and creative methods for which Berkeley is renown. We have the benefit of hindsight to help us learn from our past missteps, and strengthen our future by steering our safety nets prudently.

It is noteworthy that many towns in the USA and around the world have succeeded in ending or stemming homelessness. In so doing, these towns have also come to realize that housing their former homeless citizens is actually cheaper than leaving them in the streets. When "Housing First" policy was adopted in Utah, homelessness plummeted by 91% within ten years. Even those who are critical of Utah's method of counting its homeless readily agree that *Utah has done a lot of good things.* The state has rightly focused most intensely on the homeless who sleep on the streets and who have serious problems with mental illness and addiction. Hundreds of people have been moved from the street and shelters into housing.<sup>1</sup> As "EveryOne Home" (an organization that is committed to "ending homelessness in our own Alameda County) says,

Study after study shows a permanent housing response, not a shelter response, reduces homelessness. In fact, HUD defines people in shelters as still homeless. We know what works to solve homelessness among individuals and families: [it is] known as "permanent housing"; a safe, decent, affordable place to live without limits on length of stay. While interim interventions can keep people safe, they do not solve homelessness unless coupled with pathways to permanent housing.<sup>2</sup>

<sup>1</sup>www.huffingtonpost.com/kevin-corinth/think-utah-solved-homeles\_b\_9380860.html <sup>2</sup>https://mail.google.com/mail/u/0/#inbox/163e0c45743b7ca3?compose=163c0efaae68a ef4%2C163d7c403a43b26e%2C163a9527626d108d%2C163dcea8a9da6f4b&projector =1

# FISCAL IMPACTS OF RECOMMENDATION

Without connections to the right types of care, [homeless people] cycle in and out of hospital emergency departments and inpatient beds, detox programs, jails, prisons, and psychiatric institutions... Some studies have found that leaving a person to remain chronically homeless costs taxpayers as much as \$30,000 to \$50,000 per year. <u>https://www.usich.gov/resources/uploads/asset\_library/Ending\_Chronic\_Homelessness\_in\_2017.pdf</u>

By adopting the recommendations in the Critical First Lines in a comprehensive and rapid manner, we anticipate improved physical and mental health, increased socialization and readiness for permanent housing.

We can also maximize financial and administrative resources by integrating, coordinating and connecting all programs, bringing new charitable community organizations into the mix.

We can better assess and update referrals system so that direct service responders can be just that--people helping people directly. This can reduce the potential for emergency situations that are often caused by avoidable delays and/or missed connections.

Volunteers' efforts and time will be better utilized under this proposal.

Added benefits to the city and the homeless population include possible business opportunity for food vendors, for example. Many homeless people are capable of

purchasing their own food. For the homeless, readily attainable and nutritious diet will lead to improved condition of health.

# CURRENT SITUATION AND ITS EFFECTS

As California housing prices continue to rise while wages stagnate, the number of people living on our streets has grown. Over the past 8 years, Berkeley has seen an increase of 43 percent in its homeless population, and currently has the highest per capita rate of homelessness in Alameda County. Alarmingly, more than a third of people who become homeless for the first time remain unhoused for one year or more, illustrating how difficult it is in our current economic climate to find a way out. Berkeley provides some of the most generous services in Alameda County--if not in Northern California. In 2016 "Berkeley [directed] approximately \$17.6 million in federal, state and local funds into a comprehensive constellation of services to help homeless people lead better lives." <u>http://www.berkeleyside.com/wp-</u>content/uploads/2017/03/2016-11-01-ltem-24-Referral-Response-Comprehensive.pdf

Councilman Kriss Worthington believes the services currently available to the homeless would be more effective if "personalized" and "delivered to the recipients in a home setting".

Councilmember Susan Wengraf states in her July 2017 Newsletter #59, "We are spending more on homeless services and programs than ever before. I am cautious and skeptical that this will make a difference... My thinking is that we have to put significant resources into creating permanent housing with supportive services, and that doing anything else is neither a sustainable nor permanent solution to the problem".

Mayor Arreguin is currently working to find solutions. His Pathway Project (consisting of Stair Center and Bridge Living Community) is underway, and it promises to provide 6-month transitional housing for 50 homeless individuals beginning from 2018. His 'vision' is to .develop innovative ways to provide short-term shelter and ultimately permanent housing for our growing homeless population. This will relieve the pressure on city streets, parks, business districts and neighborhoods that are disproportionally impacted by the concentration of homeless, and provide a real chance for the homeless to move their lives forward.

# BACKGROUND

In a study released in 2001, John Quigley, Stephen Raphael, and Eugene Smolensky of the Goldman School of Public Policy at the UC Berkeley, conclude that "growing income inequality is a contributing factor in the growth of homelessness" adding that "The greater the disparity between the distributions of housing rents and income, the higher the incidence of homelessness."

http://gspp.berkeley.edu/assets/uploads/research/pdf/R\_1001JQR.pdf

Regardless of all the other issues that have emerged as components or characteristics of homelessness, most researchers agree that homelessness rises as vacancy rates fall; that homelessness rises as rents rise. The rise in the rate of homelessness in California is often traced to the 1980s, to Reaganomics.

To combat homelessness, Alameda County and Berkeley (like many counties and cities in California) provide a gamut of programs, some mandated by HUD while others are the creative inventions of Berkeley volunteers. The Alameda County Social Services Agency directly provides cash aid or housing voucher assistance to families and single adults who are homeless or at-risk of becoming homeless. There are also contracts with local county homeless shelter providers who run emergency shelters for homeless singles and families throughout the county. CalWORKS Program provides families with emergency and permanent housing assistance, including motel vouchers and move-in assistance. Efforts to make these services more effective have led to the creation of BOSS, HUB, and most recently, Centralized Entry.

Under Mayor Tom Bates, Berkeley voters supported 20 projects in the area roughly bounded by Berkeley Way on the north, Dwight Way on the south, UC Berkeley on the east and the Civic Center on the west. Together they include more than 1,500 housing units which many thought would be affordable/low income housing.

sfchronicle.com/bayarea/article/Keeping-downtown-Berkeley-s-design-distinctive-6475024 p

Unfortunately, developers chose to exercise the option to pay "fee in lieu". Mayor Jesse Arreguin, who made homelessness and affordable housing the centerpiece of his campaign, continues to reiterate his belief that housing is the real answer.

# ENVIRONMENTAL SUSTAINABILITY

In 2005, Utah figured out that the annual cost of E.R. visits and jail stays for a homeless person was about \$16,670 per person, compared to \$11,000 to provide each homeless person with an apartment and a social worker. Utah then launched "Housing First", and began giving away apartments, with no strings attached. Each participant in "Housing First" program also gets a caseworker and other services necessary to achieve self-sufficiency. Even when they fail they keep the apartment. Clients pay some rent — either 30 percent of income or up to \$50 a month, whichever is greater. Still Salt Lake City and the state of Utah as a whole have continued to save money while reducing (according to Kelley Mcevers of NPR's report,) chronic homelessness by 91% as of 2015".

Many of Berkeley's homeless people earn money which, under normal circumstances, can be spent on healthy and productive habits. This change alone will benefit both the community and the homeless rather than drug dealers and other pimps of poverty as it is currently the case.

# RATIONALE FOR RECOMMENDATION

It is a great failure of our society that we have allowed this humanitarian crisis to grow out of hand, not just in our city, but also throughout our country. Berkeley per capita has one of the largest chronic homeless populations in the entire county. While our community [funds] an array of services and [supports] regional efforts to address homelessness, there is clearly still more to do. We have the ability to leverage resources and the vision and dedication of our citizens to solve this crisis. Mayor Jesse Arreguín.

Based on the evidence that it is cheaper to provide people experiencing chronic homelessness with supportive housing than to have them remain homeless, the Obama Administration adopted in 2010 the "Housing First" which was designed to result in housing people quickly and without barriers or preconditions. Similarly the United Nations Charter of Human Rights which mandates that all categories of homeless people residing in a city be housed without prioritizing one group over the other. The question arises then: Why, given the foregoing programs and expenditures, are we still inundated with chronic homelessness? Could it be that homelessness has become so institutionalized that we often fail to accept--with conviction--that it could be ended? We believe that with the right mindset, we can end the homelessness crisis.

We are aware that several of our proposals are being considered or implemented. Nevertheless, we want to reiterate that investing urgently in **permanent housing** (while implementing programs aimed at **prevention**) is the only answer to homelessness.

# ALTERNATIVE ACTIONS CONSIDERED None.

<u>CITY MANAGER</u> See companion report.

<u>CONTACT PERSON</u> Wing Wong, Secretary, HHCS, (510)981-5428

# Attachments:

1: Resolution and/or Ordinance

2: Models and Possibilities: Where there is a will, there is a way.

BACS Bay Area Community Services' mission, namely, use direct outreach to find people where they are..., whether it is on the street [or] in encampments...to end homelessness permanently in our community can serve as a model for Berkeley City. www.bayareacs.org/tag/stair-berkeley

SAHA presents a similar model, namely ...the idea that every person deserves a home...; ....a belief that quality homes and empowering services should be in reach for all of the Bay Area's community members and that despite the many obstacles to

providing housing for people with low-incomes and special needs, this goal is possible...

3: Possible solutions For Mobile Shower Facilities.1 Comparable operation from City of Santa Rosa. "The program will cost the city of Santa Rosa \$87,450,2 according to the City Council minutes from November 2015. These include 16' and 24' foot trailers

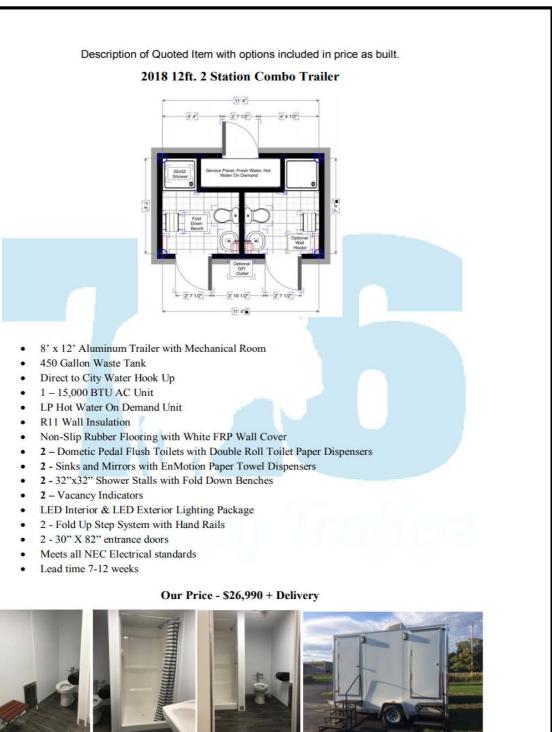
4: HB 436 Housing and Homeless Reform Initiative - Utah Legislature The current bill on how Utah has been solving the Homeless Crisis.

5: Berkeley's homeless demographic and annual spending report.

<sup>&</sup>lt;sup>1</sup><u>http://montondotrailer.com/mobile-shower-trailers?gclid=EAIaIQobChMI3pm7pLbf2AIVyF5-Ch0-SQ\_7EAAYASAAEgJR-PD\_BwE</u>

<sup>&</sup>lt;sup>2</sup> <u>https://www.huffingtonpost.com/entry/homeless-showers-trailer\_us\_56c5e4f2e4b0c3c55053f03a</u>

in operation.3



Valid for 15 days, unless stated.

Montondo Trailer LLC Buffalo NY

Exhibit C) HB 436 Housing and Homeless Reform Initiative - Utah Legislature The current bill on how Utah has been solving the Homeless Crisis. Exhibit D) Berkeley's homeless demographic and annual spending report

Funding for Homeless Services	Description	Total	%
Berkeley City Funds - City Departments	Police, emergency medical services, parks maintenance, encampment cleanups, shower program, homeless outreach, case management for 258 clients	\$ 9,050,480	51%
Berkeley City Funds - Community Agencies	Shelter, transitional housing, case management, other services	\$ 2,843,051	16%
Federal Funds HUD Continuum of Care	Supportive housing services and rental assistance	\$ 4,813,186	27%
Federal Funds – HUD Community Development Block Grant	Emergency shelter and Hub services	\$ 301,978	2%
Federal Funds – Health and Human Services, Community Services Block Grant	Emergency shelter, transitional housing and representative payee services	\$ 159,324	1%
Federal Funds – HUD Emergency Solutions Grant	Rapid Re-housing rental assistance	\$ 199,179	1%
State Funds Mental Health Services Act	Supportive housing and flexible subsidies	\$ 320,295	2%
TOTAL		\$17,687,493	

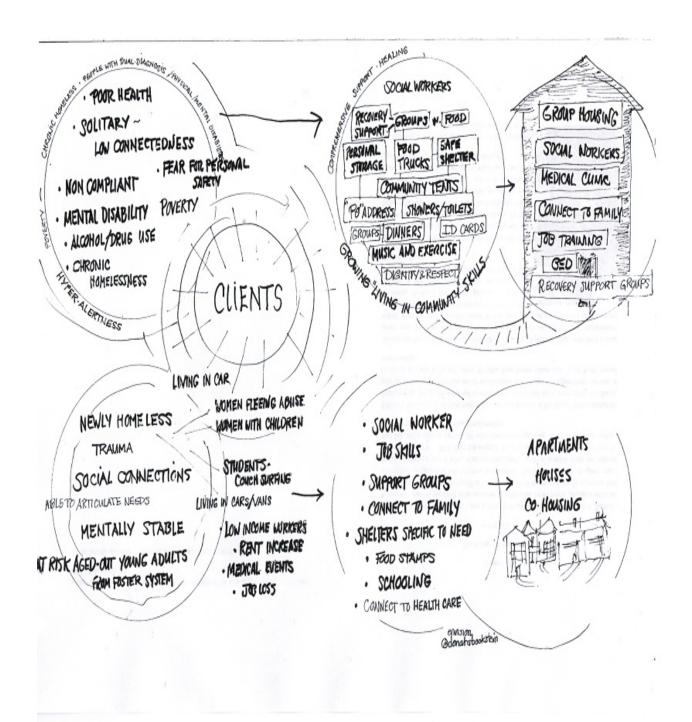
<sup>3</sup> https://srcity.org/764/Homeless-Outreach-Services-Team-HOST

<u>http://projects.sfchronicle.com/sf-homeless/division-street/</u> ("Five of San Francisco's mayors discuss their attempts to solve the homelessness problem while in office")

file:///C:/Users/adabr/Downloads/2016-11-

01%20Item%2024%20Referral%20Response%20Comprehensi

ve%20(5).pdf



### RESOLUTION NO. ##,###-N.S.

## PATHS TO DEFEAT HOMELESSNESS

WHEREAS, For a city in dire need of rental units, there are currently too many empty public units. As well, there are many private units that homeowners are often reluctant to rent. On a district by district level, each Councilmember can seek ways to help potential homeowners overcome the underlying causes of their worry or reluctance to rent. To increase supply, the City can also incentivize private citizens to create accessory units, using 'tiny-homes' for example. In addition to the ADU ordinance, City will provide low or interest-free loans to homeowners who commit to renting to qualified low income tenants. This move might produce hundreds of units as well as create much desired inclusionary living; and

Whereas, The City of Berkeley creates an assessment and identification of centers of homeless congregation. Select two to three locations to install a dome or a large tent, and begin to triage and support the homeless by delivering Critical First Lines: Medical triage, mental health assistance, porta potties, Mobile shower units, HUB connectors to direct service, emergency pallets and space blankets Dumpsters, trash receptacles, parking stations for personal belonging, classes for rehab, exercise, music and similar creative activities, and job training and similar opportunities for interacting with volunteers; and

Whereas, the City establishes and supports a Citizens' Cafe, where the city supports and helps mitigate the costs for Food Trucks at the established locations; and

Whereas, the City provides Mobile shower units, porta potties, and dumpsters at specific locations to improve sanitary condition for all; and

Whereas, the City establishes a trailer park for RV/vans/buses, and ensures access to utility connections.

Whereas, the City asks each district to provide a specified number of units to low-income people; and

Whereas, the City elicits the participation of neighboring towns for properties or vacant lots to create more units (similar to the Berkeley Way plan); and

Whereas, the City expands its current relationship with YMCA to produce permanent, supportive housing; and

Whereas, the City directs the Ed Roberts Campus to create housing for the homeless or at-risk disabled persons; and

Whereas, the City retrofits and converts the Veteran Administration building for Veterans and struggling artists; and

Whereas, the City compels the University to provide full accommodation for its students by using, among other resources, all safe vacant land on and around the Campus to build dormitories; and

Whereas, the City demands units, not 'fees-in-lieu' from Developers; and

Whereas, the City develops serious job training programs and other diversions to prevent former homeless people from returning to the street; and

Whereas, the City crafts a definitive policy addressing homelessness, complete with a maxim, and abides by it. The policy is to state clearly the number of supportive housing Berkeley can maximally provide. Once all units are filled, transients may be accommodated in SRO hotels or the YMCA for a defined period. Homeward Bound Busing or accommodations in a neighboring town can be offered.

NOW THEREFORE, BE IT RESOLVED that this crisis needs to end. We need to start the process with the following Critical First Lines as we work on housing procurement.

BE IT FURTHER RESOLVED that the current homeless population needs sustainable, reliable and supportive housing as necessary. The current housing shortage can be resolved by converting all or most of the existing temporary shelters to permanent and supportive housing.

# Berkeleyside

# **HOUSING & DEVELOPMENT**

# Berkeley eyeing a big ballot measure in 2022 for streets, affordable housing

Mayor Jesse Arreguín and others are making the case for a new measure raising hundreds of millions of dollars for infrastructure and housing.

By Nico Savidge, Jan. 9, 2022, 8 a.m.



Crews work to improve University Avenue at the Berkeley Marina. The project was funded by Measure T1, an infrastructure bond voters approved in 2016. Credit: Kelly Sullivan

Berkeley leaders are poised to spend much of 2022 making the case for a ballot measure that could raise hundreds of millions of dollars to repair the city's aging infrastructure and address its shortage of affordable housing.

Most voters want Berkeley to fix crumbling streets and provide more housing for low-income and homeless residents, early city polling on the issue found — but there are signs the appetite for another new measure to fund those needs may be waning.

Just about all of the details of the potential measure will be worked out over the coming months. Among the most important questions: How much money will the city ask voters for? Will it propose a combined measure raising money for both housing and infrastructure, or could the issues be split into separate questions on the ballot? And will the new revenue be raised through a bond or another method, such as a parcel or sales tax?

Broadly, though, city officials have started making the case that Berkeley needs a measure orders of magnitude larger than those residents have approved in recent years.

"This is a once-in-a-generation opportunity to invest in our people and invest in our infrastructure," Mayor Jesse Arreguín said in an interview. "Just doing \$150 million or \$250 million is probably not enough to have the scale of impact we need."

"I think we have to think big, because the need is big," Arreguín added.



Construction at the new affordable housing development at 2012 Berkeley Way. Credit: Supriya Yelimeli

Between streets, sidewalks, civic buildings, stormwater systems and other pieces of local infrastructure, Berkeley has identified \$1 billion worth of maintenance needs city-wide. A 2020 estimate projected the cost just of repairing Berkeley's roads — which rank among the worst in the Bay Area, according to the Metropolitan Transportation Commission — will surpass \$300 million by next year.

Then there's the challenge of affordable housing. As the housing crisis has pushed less-wealthy residents out of Berkeley and onto its streets, the city has fallen far short of its goals for affordable housing construction in recent years — in part because organizations often struggle to patch together funding for projects. Arreguín said he also sees promise in the strategy of buying existing buildings to preserve their units as affordable housing and prevent displacement, but noted the options for financing those deals are limited.



A file photo shows flooding at the Ashby Avenue on-ramp to Interstate 80. The low-lying roadway often floods during heavy rains. Photo: Jennifer Lazo

The city is soliciting responses through Wednesday to an online survey about local infrastructure, and plans to send a questionnaire to residents about a potential revenue measure this month. The City Council is set to discuss its priorities for a measure at a Jan. 20 meeting.

From there, city staff will develop a draft plan for the measure in February, which will be updated through the spring with more public outreach. The City Council is expected to vote in June on whether to place the measure on the ballot.

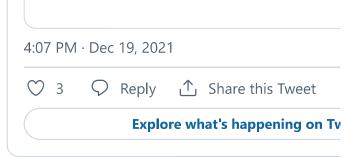
Berkeley voters have supported several measures to address the two issues in recent years, <u>approving two</u> infrastructure bonds, an <u>affordable housing bond</u> and a tax for homeless services since 2012.



Help us understand what we should fund for City improvements. Take ou us what improvements are importar

# Survey: tinyurl.com/2050Survey

# Details: cityofberkeley.info/Visio



To Isabelle Gaston, a former City Council candidate who opposed prior bond measures, asking for another big round of funding is "redundant" and "excessive."

"Berkeley really needs to live within its means," Gaston said.

Backers of a new revenue measure — who point to street repairs, upgraded park facilities and new affordable housing as successes made possible by those prior taxes and bonds — contend the continuing need shows those measures weren't ambitious enough. Arreguín called the \$30 million raised for local infrastructure through

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2012's Measure M "a drop in the bucket," while Berkeley Public Works Director Liam Garland said the city's aging infrastructure "demands a bigger investment" than the \$100 million raised with 2016's Measure T1.

"What T1 has not been able to do is address the size and scale of the need," Garland said. "T1 has been great, and we need more."

Whether enough Berkeley voters agree could be another story, however.



Improvements to University Avenue at the Berkeley Marina were funded by 2016's Measure T1. City officials contend the infrastructure bond has been a success, but wasn't big enough to address the scale of Berkeley's needs. Credit: Kelly Sullivan

City-funded polling that was conducted in October and made public in a memo last month found a majority of

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likely voters said they would be in favor of a hypothetical measure to fund both housing and infrastructure needs. But that support fell short of the two-thirds majority such a measure would likely need to pass. The share of respondents saying they would vote yes consistently hovered between 57% and 60%, with opposition ranging from 27% to 32%, when voters were asked about new taxes and bonds of varying sizes. The poll's sample size was 500 likely voters, and it had a margin of error of plus or minus 4 percentage points.

"There is going to be work to do to garner enough support to pass," Garland acknowledged.

Still, more than three-quarters of respondents said they considered "increasing affordable housing for lowincome and homeless residents" to be a "very" or "extremely important" priority for the city, and 73% said the same about repairing streets.

While Arreguín said he understands voters' hesitation about raising taxes amid the pandemic, he contends Berkeley must push for the funding to shore up infrastructure and provide more affordable housing. And after getting voters to approve measure after measure in a "piecemeal" approach over the past decade, he said, part of the city's promise must be that "we're not going to come back for another bond for a while."

Nico Savidge is Berkeleyside's senior reporter covering city hall. Email: nico@berkeleyside.org. Twitter: NSavidge.