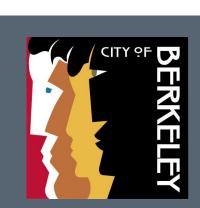
# HOUSING ELEMENT UPDATE OVERVIEW 6<sup>th</sup> Cycle 2023-2031

#### **City Council Work session #2**

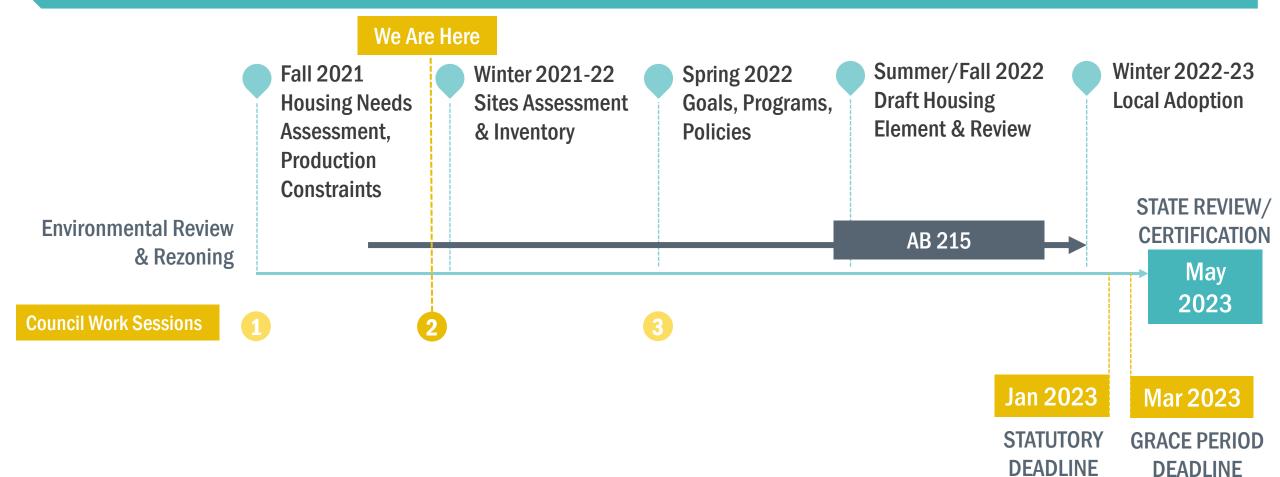
December 9, 2021



## Agenda

- 1. Timeline Update
- 2. Preliminary Housing Needs Assessment & Program Evaluation
- 3. Sites Inventory Methodology
- 4. Residential Objective Standards
- 5. Public Outreach Feedback
- 6. Discussion & Direction

## The 6<sup>th</sup> Housing Element Update Process – AB 215



## The 6<sup>th</sup> Housing Element Update Process – AB 1397

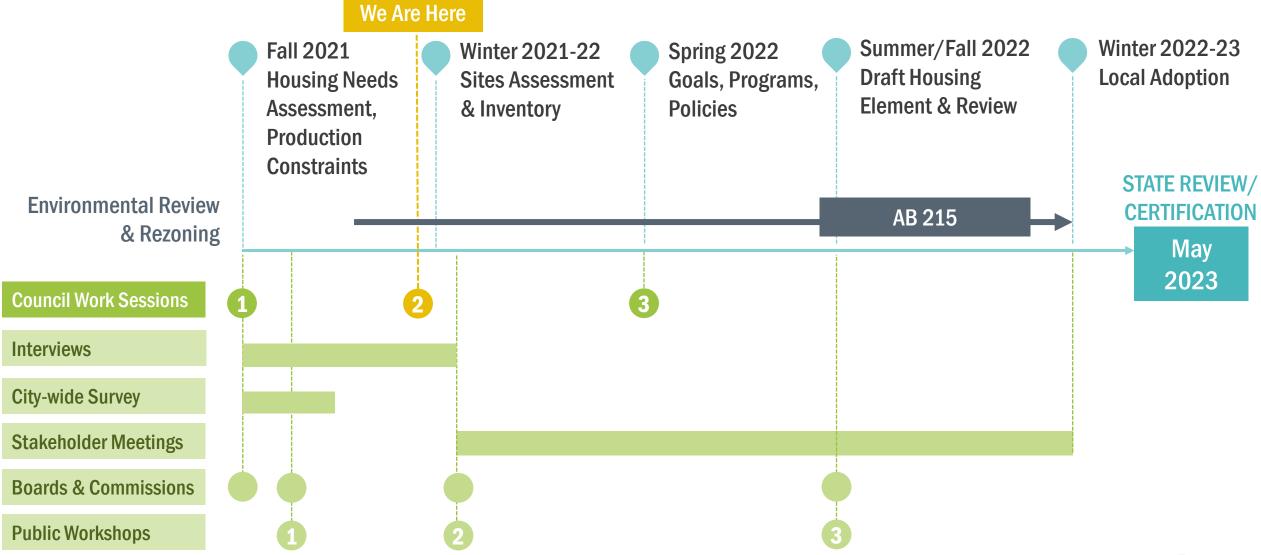


Rezoning after Jan 2023 must provide for by-right approval

- **Reused Sites from prior cycles.** Projects with 20% on-site units for 80% AMI or less (unless up-zoned prior to Jan 31)
- **Rezoned Sites for lower income RHNA.** Projects with 20% on-site units for 80% AMI or less to accommodate lower income RHNA (min 20 du/ac, max  $\geq$  30 du/ac, min. 16 units)

AB 1397

## The 6<sup>th</sup> Housing Element Update – Public Input



# HOUSING NEEDS & PROGRAMS

- 1. Population & Households
- 2. Housing Stock & Tenure
- 3. Housing Program Evaluation

#### A NOTE ABOUT DATA SOURCES...

Census ACS = small sample size over 1 to 5 years Census 2020 was an unusual pandemic year

→ Indication of possible trends in Berkeley

#### **Population & Households**

## í

#### **Steady Growth**

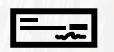
Forecast for 2020-2030 122,580 to 136,000 (11%)

Source ABAG Plan Bay Area 2040



55+: ↑ 19% to 23% 18-24: ↑ 22% to 27%

Source ACS 2015-2019 vs Census 2010



#### **\$125,600** Area Median Income for 4person household

Source ACS 2015-2019

#### **Net Jobs Importer**

61,290 employed residents 83,199 jobs in Berkeley Source ACS 2015-2019

## 2.4 per Household

34% Single Person 35% Married Couples Source ACS 2015-2019



#### ~25% Students

~71% of Cal students live in Berkeley Source UC Berkeley LRDP EIR 2020

## **Housing Stock & Tenure**

## **\*52,000 units** Existing # of housing units

#### 2,943 permitted

||| × -

Building Permits Issued b/t 2015 and 2020

Source City of Berkeley 2020 revised APR

#### **83% Multi-Family 5+** 13% ADU's 1.6% 2-4 unit development Source City of Berkeley 2020 revised APR

#### **Rent Burdened**

53.5% spend more than 30% of income on housing

Source ACS 2015-2019

#### **Majority Renters**

57.1% of housing is renter-occupied Source ACS 2015-2019 **Low Vacancy** ~3.5% of rental housing was vacant

Source ACS 2015-2019

#### **Program Evaluation**

#### Progress

29 out of 33 programs recommended to be continued/expanded.

#### **On-Site BMR**

530 permanently affordable units 78% below 80% AMI

#### Rehabilitation

640 of 663 units 589 Low Income (of 408) Need more VLI (0 of 184)

#### **Housing Trust Fund**

\$12.6M+ AHMF since 2015 1,530+ units 64% below 50% AMI

#### **Rent Stabilization** ~19,500 of 26,000 (75%) rental units have protections

#### **Rental Assistance**

BHA programs served 1,674 units in 2021

#### **Special Needs**

#### Homeless

2018: \$4.2M in services
2020: \$15.9M in services
2021: Harrison House
Centralized reservation system
506 permanent supportive units
250 shelter beds
5 family transitional beds
15 individual transitional beds

#### Senior/Disabled

2015-2020: 22 units received home repair loans. 2020: \$1.56 million for programs serving people with disabilities. Remodeled 249 units for accessibility.

Berkeley Rides – Approx. 1,270 participants, \$606k in funding for FY 22

Meals on Wheels – Approx. 220 clients, \$57k for FY22

#### **Female-Headed HH**

7% of population, 14% w/ children below poverty line.

Berkeley Black Infant Health, Approx. \$250k funding/year

WIC Nutrition Program, Approx. \$530k funding/year

Family Support Services Program, Approx. \$420k funding/year

## SITE INVENTORY METHODOLOGY

### **Site Identification Steps**

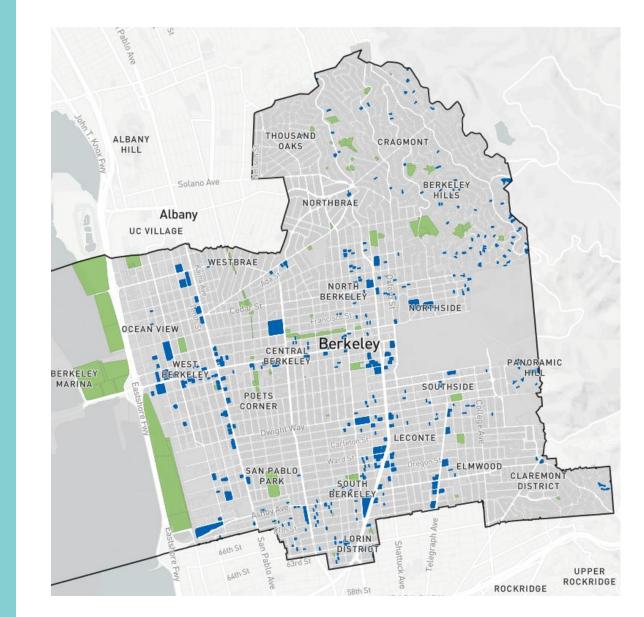


## **1** - Identify Likely Housing Sites and Production

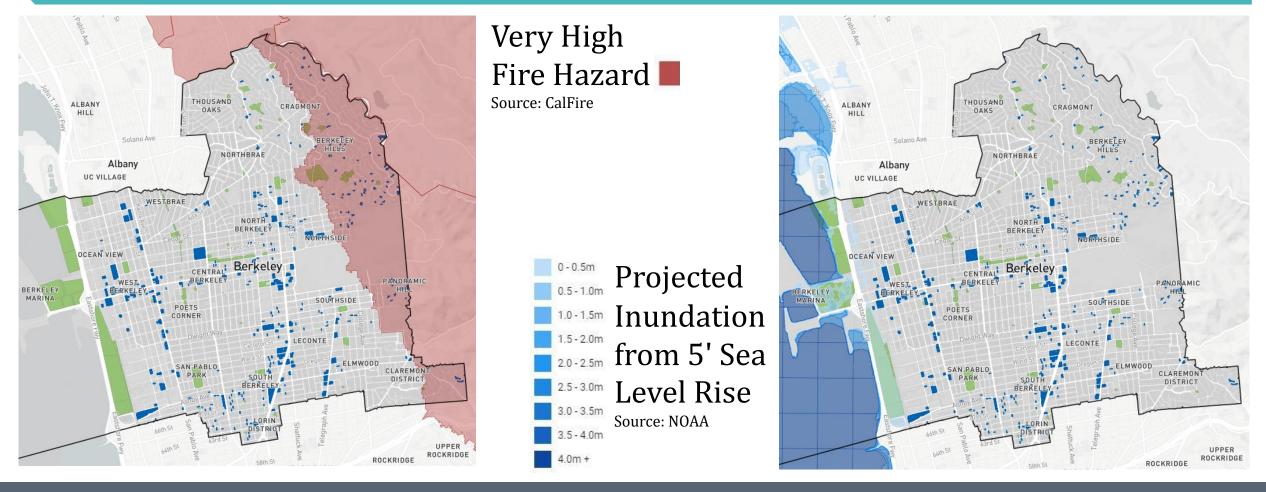
	Very Low >50% AMI	Low 50-80% AMI	Moderate 80-120% AMI	Above Mod > 120% AMI
RHNA	<b>2,446</b> (27.4%)	<b>1,408</b> (15.8%)	<b>1,416</b> (15.8%)	<b>3,664</b> (41%)
Subtract: ADU Trend	~240	~240	~240	~80
Subtract: Pipeline Projects (COO after 6/30/2022)	TBD	TBD	TBD	TBD
Subtract: Sites of Interest	TBD	TBD	TBD	TBD
Subtract: Reused 5 <sup>th</sup> Cycle Housing Element Sites	~300	~401	~493	0
SUBTOTAL				
Add: 15-30% buffer = Additional Sites Needed				

## 2 - Screen for Vacant and Underutilized Parcels

- Vacant
- Underutilized
  - No condos or apartments
  - Low improvement ratio
  - Older
  - Low density or intensity
- Right-sized

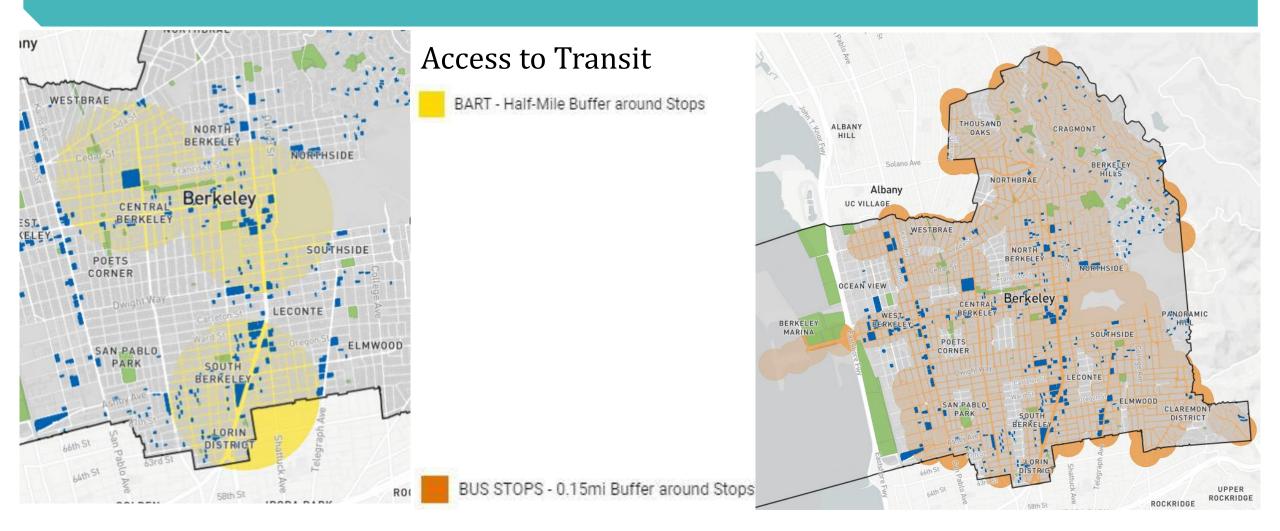


## **3 - Screen for Suitability**



 Environmental conditions: e.g., proximity to freeways, flood-prone areas, wildfire risk areas, and other potential hazards

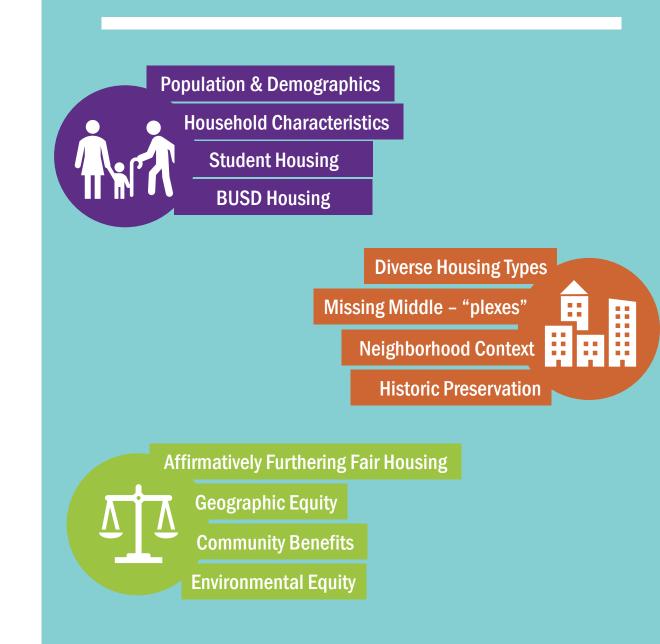
## **3 - Screen for Suitability**



• Access to transit, parks, retail, food and other amenities

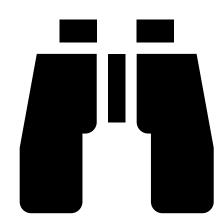
## **3 - Screen for Suitability**

- Socioeconomic
- Housing characteristics of the area
- Affirmatively Furthering Fair Housing (AFFH) requirements



## 4 - Evaluate and Analyze

- Aerial photos and field visits
- Remove inappropriate sites





## **5 - Calculate Buildout**

	Very Low >50% AMI	Low 50-80% AMI	Moderate 80-120% AMI	Above Mod > 120% AMI
RHNA	2,446 (27.4%)	<b>1,408</b> (15.8%)	<b>1,416</b> (15.8%)	<b>3,664</b> (41%)
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Subtract: Reused 5 <sup>th</sup> Cycle Housing Element Sites	~300	~401	~493	0
SUBTOTAL				
Add: 15-30% buffer = Additional Sites Needed				
Subtract: Vacant and Underutilized Sites				
Screen for Suitability				
Evaluate and Analyze				
TOTAL				
Potential Buildout (70%)				
Shortfall → Rezone				19

## **Housing Element Sites Inventory**

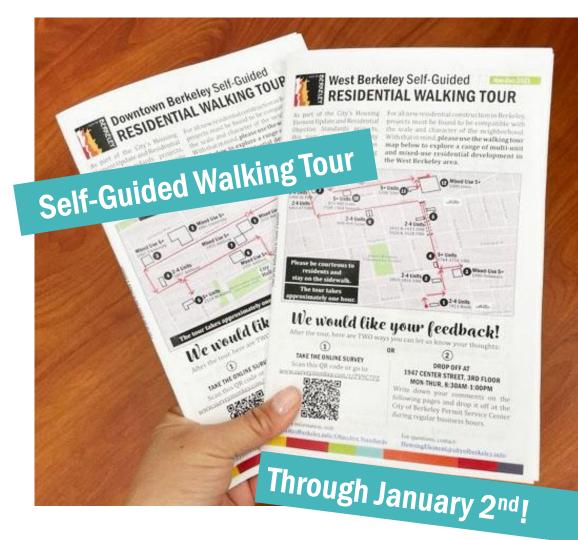
General Plan Designation (Current)	Zoning Designation (Current)	Minimum Density Allowed (units/acre)	Max Density Allowed (units/acre)	Parcel Size (Acres)

## MULTI-UNIT RESIDENTIAL OBJECTIVE STANDARDS

- 1. Why objective standards?
- 2. Project Goal
- 3. Part 1 & Part 2 Overview
- 4. Part 1 Framework

#### **MORE INFORMATION AT**

#### www.cityofberkeley.info/objectivestandards



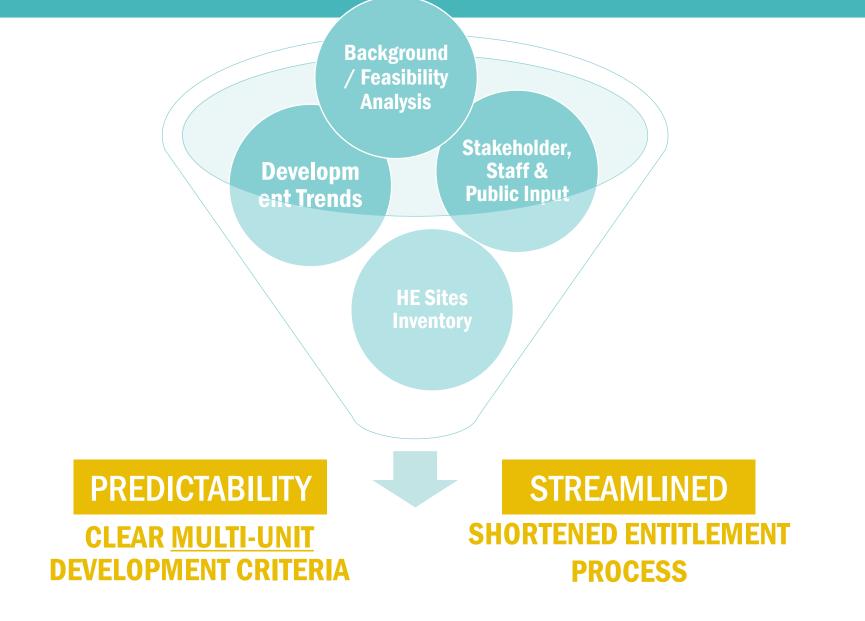
## Why are we creating Residential Objective Standards?

#### CALIFORNIA & BERKELEY HAVE A SHORTAGE OF AFFORDABLE HOUSING.

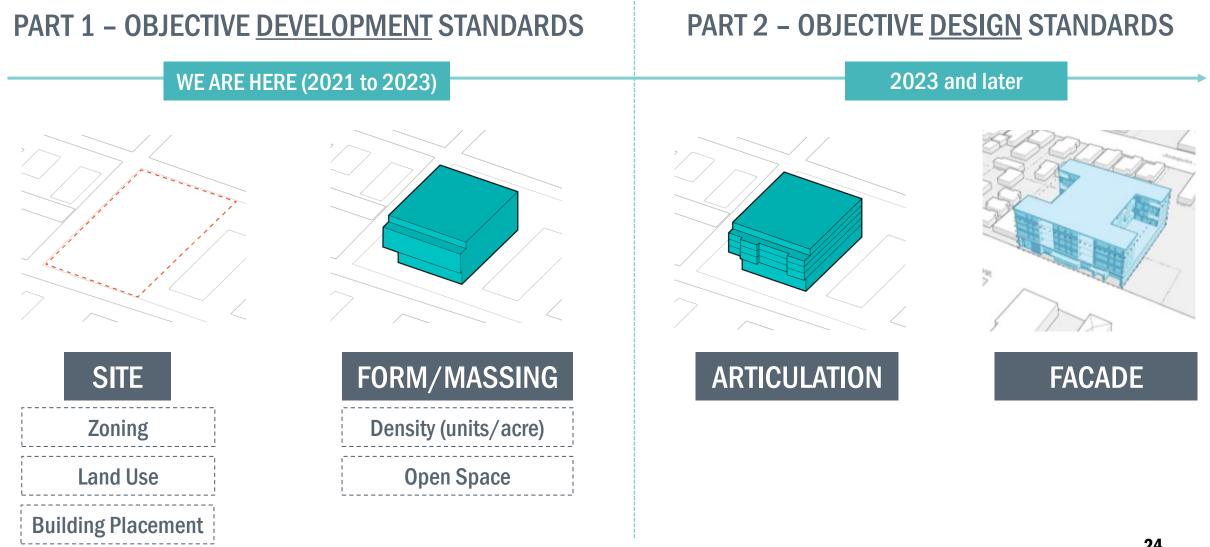


	<b>RECENT STATE LAW</b>	<b>CITY COUNCIL REFERRALS</b>		HOUSING ELEMENT
• • •	SB 35 Streamlining for Affordable Development Housing Accountability Act SB 330 Housing Crisis Act 2021 Housing Bills, including SB 9, SB 478	<ul> <li>Housing Accountability Act</li> <li>Missing Middle Housing</li> <li>Eliminate Exclusionary Zoning</li> <li>Affordable Housing Overlay</li> </ul>	•	Plan for 8,934 new units + Buffer AB 1397 By-Right Affordable Development at default density for re-used Housing Element sites Spring 2023 deadline

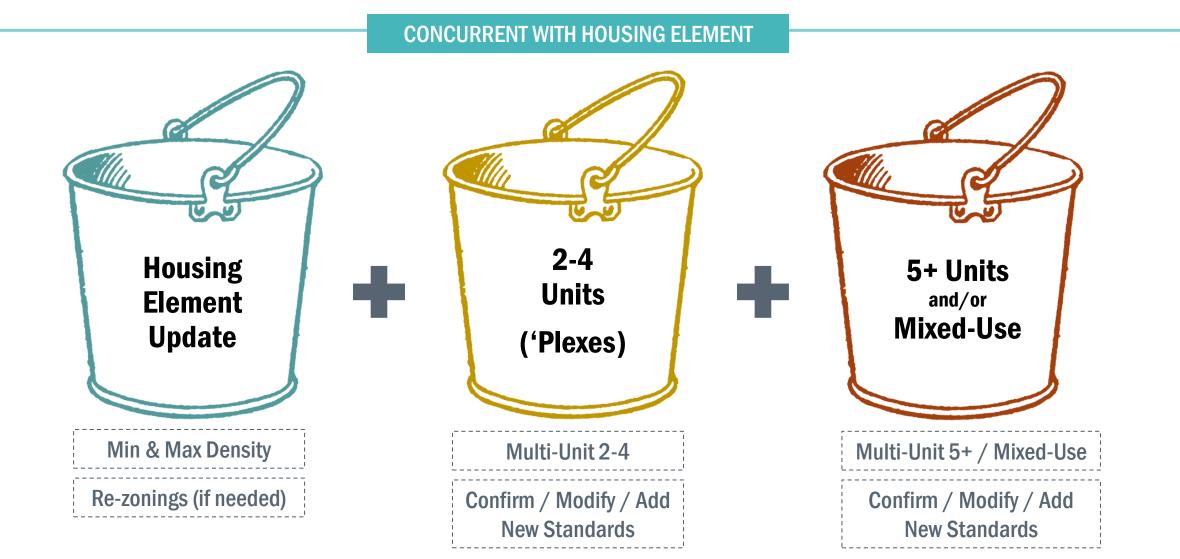
## **Project Goal**



#### **A Two-Part Process**



## **Part 1 Framework – Three Buckets**



## **PUBLIC OUTREACH**

1. Public Workshop #1 & Survey

2. Stakeholder Interviews

Presented to 10 Berkeley Boards & Commissions<sup>1</sup>

Interviewed Stakeholder Interest Groups<sup>2</sup>

Received 745 responses from the citywide online survey

Held an online public workshop with approx. 70 participants

<sup>1</sup> Planning Commission (9/1/2021); Homeless Services Panel of Experts (9/1/2021); Commission on Disability (9/1/2021); Landmarks Preservation Commission (9/2/2021); Zoning Adjustments Board (9/9/2021); Commission on Aging (9/15/2021); Energy Commission (9/22/2021); Children, Youth, and Recreation Commission (9/27/2021), Housing Advisory Commission (9/30/2021), and Rent Stabilization Board (11/18/2021)

<sup>2</sup> Black/African American Faith Institution, Market Rate Developers, Affordable Developers, Senior Center, Real Estate Professional, Property Managers, Homeless Services, Housing Advocacy, Disabilities Services

## **Public Workshop & Online Survey**

ጋ%

# Challenges

Homelessness		6(
High cost of homeownership		55%
High rental costs	48%	D
Lack of Housing Options		
Unequal distribution of new housing		
Gentrification & displacement		
Opposition to new development		
Public safety & environmental concerns		

Workshop - Approx. 70 participants Mostly residents, some business owners, students 56% owners / 46% renters 21% Asian / 5% Latinx / 5% Other / 59% White / 10% Biracial Representation from each adult age bracket and income group Survey - 745 participants 90% residents, 29% work in Berkeley, 9% business owners 69% owners / 31% renters 9% Asian / 4% Latinx / 8% Other / 74% White / 8% Biracial Representation from each adult age bracket (32% 65+) and largest proportion earn between \$100-\$150k



3	6%			Tenant Protections
	30% 26%			Building more ADUs
				Building new multi-unit housing
	26% Incent		Incent	ives for energy efficient, climate adaptation
				Access to services, jobs, transit
				Programs/policies for housing production
				Programs to support housing & residents



#### **Commercial Corridors**

Near BART / Transit / Bike corridors

More transit access to serve more housing

**Balance distribution of housing and density** 

#### Consider neighborhood & historical context

Publicly owned or leased sites 1. North Berkeley BART 2. Ashby BART 3. Ashby Ave. and College Ave. (City-owned lot)

Vacant sites that could be developed with residential

4. Sixth St. and Gilman St.

5. Harrison St. and San Pablo Ave.

6. San Pablo Ave. and Francisco St.

7. 1822 San Pablo Ave. (Albatross Pub)

8. Shattuck Ave. and Haste St.

Nonvacant sites that could be developed with housing units 9. Southside 10. Downtown

Nonvacant sites that could be rezoned for residential or more housing units 11. Area around Ohlone Park 12. S. Shattuck Ave. 13. N. Shattuck Ave. 14. Solano Ave. 15. Grizzly Peak Blvd. 16. University Ave. 17. San Pablo Ave. 18. Area around Grizzly Peak Park 19. Euclid Ave. between Regal Rd. and Hearst Ave. 20. 1798 Scenic Ave. (Pacific School of Religion) 21. UC Berkeley campus

## **Preliminary Stakeholder Interviews**

Need more funding for affordable housing, disabled, and homeless

Gentrification from high housing costs and student population

**Racial inequity in housing and displacement** 

High land costs & unpredictable entitlement process

Flexibility on ground floor retail requirements

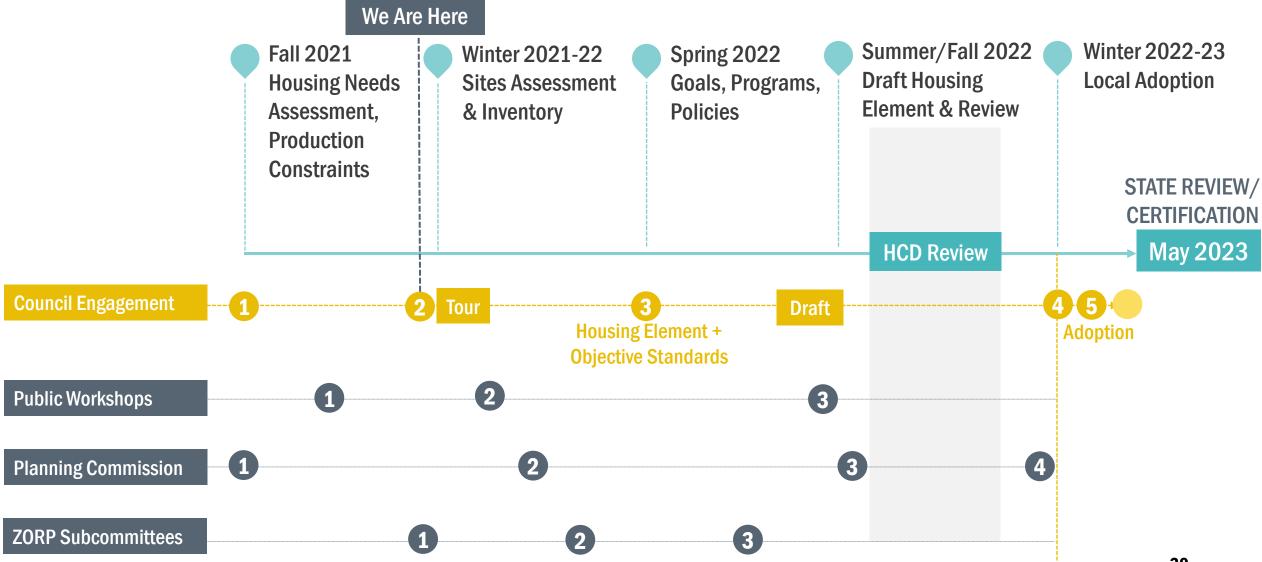
Avoid replacing existing residential & displacement

**Consider construction efficiency (85' heights)** 

Consider pre-1970s height/densities

Black/African-American Faith Institution Affordable + Market Rate Developers Senior Center Realtors + Property Managers Homeless Services Housing Advocates Disabilities Services

## The 6<sup>th</sup> Housing Element Update Process – Council



## **Discussion & Direction**

# GENERAL FEEDBACK

- 1. Are there **additional site selection criteria** that should be considered?
- **2. If rezoning is needed** to accommodate the RHNA, what areas of the city should be considered for allowing housing or increasing density? What areas should <u>not</u> be considered?
- 3. Is **"Missing Middle" with 2-4 units** appropriate in certain Commercial districts and in the MU-R?
  - Commercial districts: Currently, two-family and multi-family 3+ uses require a use permit.
  - MU-R: Currently, two-family requires an AUP and multi-family 3+ requires a use permit
- 4. What City **housing programs** do you consider most successful? What are policies or programs that should be **prioritized or created** for the 6<sup>th</sup> cycle?

## **THANK YOU**



#### FOR MORE INFORMATION / SUBSCRIBE TO THE EMAIL LIST

#### www.cityofberkeley.info/HousingElement

#### **CONTACT US**

#### HousingElement@cityofberkeley.info